

Message Text

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INFO OCT-01 ISO-00 ABF-01 OMB-01 TRSE-00 AF-06 ARA-06

EA-06 EUR-12 NEA-09 ACDA-05 CIAE-00 INR-07 L-02

NSAE-00 NSC-05 EB-07 NRC-05 OES-03 FEA-00 OIC-02

AGR-05 HEW-02 AID-05 EPA-01 CEQ-01 PM-03 SP-02 SS-15

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R 301452Z APR 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 5787

INFO AEC GERMANTOWN

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E.O. 11652: GDS-1

TAGS: AORG, AFSP, AFIN, IAEA

SUBJECT: 1975 A AND B COMMITTEE, AGENDA ITEM THREE,
1976 BUDGET, GENERAL DEBATE ON SPECIFIC ITEMS

REF: (A) IAEA VIENNA 3413; (B) IAEA VIENNA 3415; (C) IAEA
VIENNA 3369; (D) IAEA VIENNA 3537; (E) STATE 083436

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SUMMARY: GENERAL DEBATE ON 1976 BUDGET ESTIMATES (EX-
CLUDING DEBATE ON INIS, SAFEGUARDS, AND PNE REPORTED
SEPTELS) SUMMARIZED. PRINCIPAL TENDENCIES REFLECT FURTHER
EXPRESSIONS BY LDC'S OF SUPPORT FOR \$7 MILLION TARGET
FOR VOLUNTARY CONTRIBUTIONS, STATEMENTS BY NEARLY ALL
GOVERNMENTS IN SUPPORT OF AGENCY ESTABLISHING PRIORITIES
(THOUGH DISAGREEMENT ON WHAT THEY SHOULD BE) AND
SOMEWHAT DISTURBING TENDENCY ON PART OF FRIENDLY INDUS-
TRIALIZED COUNTRIES TO EXPRESS STRONG VIEWS OF
FISCALLY CONSERVATIVE FINANCE MINISTRIES WITH SEEMINGLY
SMALL REGARD FOR IMPLICATIONS OF SUBSTANTIAL CUTS IN
AGENCY'S PROGRAMS. DEBATE ON 1976 BUDGET

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ESTIMATES (GOV/1733) SUMMARIZED BELOW BY BUDGET SECTION

HEADINGS (A. B. C. ... ETC.). END SUMMARY.

1. A. POLICY-MAKING ORGANS - NO SIGNIFICANT DEBATE.

2. B. EXECUTIVE MANAGEMENT AND TECHNICAL PROGRAM

TRAINING. THE ONLY ITEM DISCUSSED WAS QUESTIONING THE NEED OF A SECOND SCIENTIFIC ADVISORY COMMITTEE MEETING (BY U.K. AND AUSTRALIA) AS A MEANS TO SAVE MONEY. SECRETARIAT (HALL) EXPLAINED ONE MEETING NECESSARY IN DECEMBER EACH YEAR TO ADVISE ON BUDGET PREPARATIONS. OTHER HELD AT TIME OF GENERAL CONFERENCE TO TAKE ADVANTAGE PRESENCE OF EXPERTS IN VIENNA TO ADVISE ON PROGRAMS. TOTAL INCREASE THIS ITEM 14.2 PERCENT (\$39,000) FOR SUBJECT MEETING, INCLUDING \$20,000 FOR LINGUISTIC SERVICES. U.S. DID NOT COMMENT.

3. C. TECHNICAL ASSISTANCE AND TRAINING. ARGENTINA

SUPPORTED INCREASE IN STAFF (3 PROFESSIONALS) AND SUPPORTED \$7 MILLION AS TARGET FOR VOLUNTARY CONTRIBUTIONS (SEE REF D). FRG INFORMED COMMITTEE OF \$330,750 CONTRIBUTION TO GENERAL FUND, AND OUTLINED NUMBER OF OTHER IN-KIND CONTRIBUTIONS, INCLUDING NOTABLY \$510,000 FOR NUCLEAR POWER TRAINING COURSE (KARLSRUHE). FRG ALSO NOTED THAT WHETHER OR NOT THERE IS AN INCREASE IN THE TARGET, SUBSTANTIAL CONTRIBUTIONS IN CASH AND IN-KIND WILL BE FORTHCOMING. SWEDEN MADE FRANK INTERVENTION, OUTLINING ITS LEVEL OF VOLUNTARY CONTRIBUTION, NOTING PER CAPITA PAYMENT IN SWEDEN FOR SUCH CONTRIBUTIONS FOR ALL IO'S WAS NEAR \$88 AND EXPLAINING THAT WHILE SWEDEN HAS CONTINUALLY RAISED ITS SUPPORT FOR THE AGENCY'S TA PROGRAM, NO DECISION ON A TARGET BY THIS COMMITTEE OR A SUBSEQUENT BOARD COULD FURTHER ARGUMENT AMOUNT SWEDISH TAXPAYERS WILLING TO CONTRIBUTE. RATHER, IT MIGHT ONLY CAUSE SWEDEN TO TRANSFER FUNDS FROM ANOTHER ORGANIZATION TO THIS ONE. U.S. DID NOT COMMENT BEYOND LENGTHY OPENING STATEMENT ON TA. TOTAL INCREASE THIS PROGRAM 16.8 PERCENT, 3.9 PERCENT (\$56,000) OF WHICH PROGRAM AND 12.9 PERCENT DUE TO PRICE.

4. D. FOOD AND AGRICULTURE. FRG EXPRESSED FULL SUPPORT

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GREATER FAO FINANCING BUT SERIOUSLY DOUBTED FAO MEMBERS (READ, PARTICULARLY, FRG) WOULD SUPPORT SUCH A LARGE INCREASE (13.7 PERCENT OR \$177,000 OF WHICH \$166,000 NECESSARY FOR SALARY OR PRICE INCREASE AND ONLY 0.9 PERCENT OF \$11,000 FOR PROGRAM INCREASE). FRANCE, WHILE SUPPORTING PROGRAM IN GENERAL, TERMED IT NOT OF HIGH PRIORITY. THUS, FRENCH HAD EXPECTED DECREASE IN THIS PROGRAM AND WERE DISMAYED BY INCREASE. U.S. HAD

NO COMMENTS BECAUE NONE HAD BEEN RECEIVED BY TIME OF MEETING.

5. E. LIFE SCIENCES. FRANCE ALSO CHARACTERIZED LIFE SCIENCES PROGRAM AS LOW PRIORITY AS DID CANADA. ITALY AND U.K. SUPPORTED PROVISIONS PARA. E. 7. AND RECOMMENDED TRANSFER OF EVEN GREATER RESPONSIBILITY FOR THIS PROGRAM TO WHO. U.S. SUPPORTED ADDITIONAL STAFF IN ACCORD WITH INSTRUCTION REF E. FRG OPPOSED TRANSFER OF GREATER RESPONSIBILITIES TO WHO AND SUPPORTED INSTEAD CREATION OF JOINT DIVISION WITH WHO, NOTING THAT THIS WAS A PROGRAM OF GREAT IMPORTANCE.

6. AGENCY (GLUBRECHT), REPORTING ON BOTH FOOD AND AGRICULTURE AND LIFE SCIENCES, NOTED 25 PERCENT OF TECHNICAL ASSISTANCE PROJECTS ARE IN AGRICULTURAL FIELD AS ARE 30 PERCENT OF RESEARCH CONTACTS. MODEST INCREASE IN AGRICULTURAL PROGRAM EXPLAINED BY INCREASE IN ENVIRONMENTAL CONTROL ACTIVITIES. WITH RESPECT TO PROPOSAL FOR JOINT DIVISION WITH WHO, HE NOTED WHO APPEARS PREPARED TO STATION SOME OF ITS STAFF MEMBERS IN VIENNA, TO REPLACE LIAISON OFFICER.

7. F. PHYSICAL SCIENCES. U.S. EXPRESSED HOPE SECRETARIAT COULD FILL VACANT POSITIONS TO HELP COPE WITH INCREASED WORKLOAD, AND SUPPORTED CENTER FOR ATOMIC

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MOLECULAR ADD NUCLEAR DATA AS INSTRUCTED REF. C.
8. G. THE LABORATORY. PHILIPPINES ASKED WHETHER PROPOSED P-4 POST WOULD BE ABOLISHED AFTER INITIAL STAGE OPERATIONS OF SAFEGUARDS ANALYTICAL LAB. SECRETARIAT

REPLIED THAT THE NEED FOR SAID POST WOULD BE REVIEWED AFTER FIRST 2 OR 3 YEARS OF OPERATION.

9. H. INTERNATIONAL CENTER FOR THEORETICAL PHYSICS-U.K. NOTED THAT IN FUTURE UNESCO MAY CONTRIBUTE LESS RATHER THAN MORE MONEY TO CENTER. PHILIPPINES SAID EFFORTS SHOULD BE MADE TO GET ITALY TO INCREASE ITS CONTRIBUTION. ARGENTINA SOUGHT MORE RESEARCH BY CENTER IN SOLID STATE PHYSICS. ITALY, ANSWERING PHILIPPINES SAID LAW WILL SOON BE APPROVED TO INCREASE ITS CONTRIBUTION FROM \$250,000 TO \$350,000(ALREADY REFLECTED IN BUDGET).

10. I. NUCLEAR POWER AND REACTORS. ARGENTINA, AUSTRALIA, FRG AND CANADA ALL SPOKE IN FAVOR OF REGIONAL NUCLEAR FUEL CENTERS. U.S. SUPPORTED EMPHASIS ON QUALITY CONTROL AND RELIABILITY AS WELL AS OTHER ITEMS AS INSTRUCTED REF. E. WITH REGARD TO U.S. RECOMMENDATION ON DEFERRING SYMPOSIUM

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ON LMFBR BUT PUSHING UP MEETING ON COST ESTIMATION OF FAST REACTOR DEMO PLANTS, AGENCY (POLLIART) NOTED THESE PROPOSALS AND SAID HE WOULD STUDY THEM. IN REPLY TO FRG QUESTION WHETHER COOPERATION EXISTED BETWEEN POLLIART'S DIVISION AND BOTH THE SAFEGUARDS DEPARTMENT AND IIASA ON REGIONAL CENTERS. POLLIART SAID HIS ANALYSIS WAS AT TOO EARLY A STAGE TO CONTACT SAFEGUARDS (PERHAPS 1977) AND NOTED IIASA'S WORK HAS BEEN OF DIFFERENT NATURE (I.E., MODELLING), BUT SHOULD PROVE USEFUL TO ECONOMIC ANALYSIS BEING DONE BY HIS DIVISION.

11. J. NUCLEAR SAFETY AND ENVIRONMENTAL PROTECTION. PROGRAM RECEIVED SUPPORT FROM FRG, SWISS, U.K., CANADA, U.S., ITALY AND AUSTRALIA. ITALY AND SWITZERLAND, HOWEVER, OPPOSED LARGE INCREASE IN PROGRAM (25 PERCENT) IN VIEW LARGE INCREASE LAST YEAR (60 PERCENT). SECRETARIAT DEFENDED INCREASE, LARGELY IN PERSONNEL, BY INCREASED WORKLOAD THIS DIVISION AND ON BASIS OF INCREASED CONCERN OVER NUCLEAR SAFETY AND PARTICULARLY WASTE MANAGEMENT WELCOMED SUPPORT BY MEMBER STATES IN PROVIDING COST-FREE PERSONNEL FOR WORLDWIDE. U.S. JOINT PROJECT ON RISK ASSESSMENT WITH IIASA, A POINT ECHOED BY AUSTRALIA.

12. K. MONACO LABORATORY FOR MARINE BIOLOGY. ARGENTINA AND ZAIRE FELT 21 PERCENT INCREASE NOT JUSTIFIED FOR MONACO LAB. MONEY SHOULD BE CHANNELED INTO ACTIVITIES OF GREATER BENEFIT TO DEVELOPING COUNTRIES. PHILIPPINES WONDERED WHETHER UNEP WOULD PAY \$26,000 FOR ADDITIONAL P-4 POST. UNEP REP. IN ANSWER SAID IN EFFECT IT COULD COVER INITIAL COSTS AS A CATALYTIC ACTION, BUT WOULD EXPECT AGENCY TO PICK UP FUNDING AFTER ACTION, BUT WOULD EXPECT AGENCY TO PICK UP FUNDING AFTER INITIAL STAGES.

13. "L" (INIS), "M" (PNE'S), AND "N" (SAFEGUARDS), DISCUSSED SEPTELS.

14. SAFEGUARDS DISCUSSION TOOK SO LONG IT LEFT LITTLE TIME FOR COMMITTEE TO CONSIDER REMAINDER OF DOCUMENT. ACCORDINGLY, THERE WAS NO DISCUSSION ON "O". - ADMINISTRATION, "P." - GENERAL SERVICES, AND "Q." - SERVICE

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ACTIVITIES. ON "R". - ADJUSTMENT OF PROGRAM COST INCREASES (WHICH ADDS \$2.3 MILLION TO BUDGET TO COVER DECLINE IN DOLLAR VALUE FROM 18.5 TO 17.0 AUSTRIAN SCHILLINGS) FRENCH REP. SAID THIS WAS BUSINESS OF GENERAL CONFERENCE, AND SHOULD BE REMOVED FROM BUDGET. NO ONE ENDORSED THIS VIEW.

15. THE CHAIRMAN, WISHING TO CONCLUDE DEBATE, UNDERTOOK TO SUMMARIZE. HE SAID HE UNDERSTOOD COMMITTEE CONSENSUS TO LEAVE IT TO THE CHAIR TO PREPARE REPORT TO THE BOARD IN COLLABORATION WITH SECRETARIAT AND IN CONSULTATION WITH THOSE MEMBERS WHO WERE PARTICULARLY INTERESTED IN SPECIFIC POINTS. HE SAID REPORT WOULD REFLECT MEMBERS' CONCERN OVER ADDITIONAL POSTS, MIGHT REFER TO LARGE NUMBER OF POSTS LEFT VACANT IN 1975 FOR ECONOMY PURPOSES, WOULD SHOW SUPPORT FOR DRAFT ESTIMATES BUT WOULD NOTE RESERVATIONS EXPRESSED ON DETAILS. HE WOULD RECOMMEND THAT REPORT BRING DIFFERENCES OF OPINION TO LIGHT FOR JUNE BOARD. THE TARGET FOR VOL. CONTRIBUTIONS WOULD BE LEFT TO JUNE BOARD. SUMMATION BY CHAIR AGREED UPON. END LIMITED OFFICIAL USE.

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16. COMMENTS: WHILE THIS TEL, WITH REFS. DOES NOT COMPLETE REPORTING ON A AND B COMMITTEE, ENOUGH HAS BEEN REPORTED TO DRAW SOME CONCLUSIONS. FIRST, THERE IS DEEP SEATED DISSATISFACTION WITH SIZE OF INCREASE IN BUDGET (30 PERCENT), AND DESPITE SMALL PROGRAM INCREASE,

MEMBERS SEEM DETERMINED TO ELIMINATE CERTAIN POST INCREASES. NUMBER OF MEMBERS STRESSED THAT AGENCY MUST BEGIN TO ESTABLISH PRIORITIES, AND RECOMMENDATIONS COULD COME FOR CUTS IN SOME SPECIFIC SCIENTIFIC FIELDS.
SECOND, BATTLE LINES ALSO DRAWN QUITE SHARPLY ON ADDITIONAL DIRECTOR AND OTHER POSTS FOR SAFEGUARDS, AND WHILE MISSION EXPECTS LDC'S TO BARGAIN ON THIS (FOR ENLARGED TARGET) OUR MOST DIFFICULT ADVERSARY MAY BE OTHER DEVELOPED COUNTRIES (E.G. FRG, ITALY, JAPAN, U.K.) AS REPORTED SEPTEL. THIRD, MEMBERS WILL BE WATCHING CLOSELY DEVELOPMENTS OF NPT REV. CON. FOR SUBSTANTIVE PROGRESS ON IMPLEMENTATION ARTICLE IV. (READ: TA EARMARKED FOR NPT
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PARTIES). LDC'S CAN BE EXPECTED TO USE ANY AMMUNITION MADE AVAILABLE THERE AND AT JUNE BOARD TO PRESS FOR EVEN MORE FAVORABLE DIVISION OF REONSIBILITY FOR FINANCING SAFEGUARDS, WHICH LDC SPOKESMEN DELIBERATELY PORTRAY AS BEING PURELY IN INTERESTS OF NWS'S AND CERTAIN OTHER DEVELOPED COUNTRIES. THIS, PLUS EVIDENT LACK OF ENTHUSIASM OF FRG, ITALY AND JAPAN FOR ASSURING RESOURCES AVAILABLE FOR REAL COUSE FOR CONCERN FOR FUTURE OF SAFEGUARDS REGIME.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 30 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975IAEAV03737
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750152-0033
From: IAEA VIENNA
Handling Restrictions: n/a
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ISecure: 1
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Line Count: 305
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 IAEA VIENNA 3413, 75 IAEA VIENNA 3415
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 07 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07 APR 2003 by BoyleJA>; APPROVED <16 SEP 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
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05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: 1975 A AND B COMMITTEE, AGENDA ITEM THREE, 1976 BUDGET, GENERAL DEBATE ON SPECIFIC ITEMS
TAGS: AORG, AFSP, AFIN, IAEA
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006